Editor's note: Revised Opinion 7/26/00; Original Opinion Released July 6, 2000 SUPREME COURT OF LOUISIANA

No. 99-KA-0606 STATE OF LOUISIANA

VERSUS

MITCHELL SMITH

On Appeal from the Criminal District Court for the Parish of Orleans, Honorable Patrick G. Quinlan, Judge

c/w

No. 99-KA-2015 STATE OF LOUISIANA

VERSUS

LISA M. GARRETT

On Appeal from the Criminal District Court, for the Parish of Orleans, Honorable Frank A. Marullo, Jr. Judge

c/w

NO. 99-KA-2019 STATE OF LOUISIANA

VERSUS

MELANIE VARNADO

On Appeal from the Criminal District Court, for the Parish of Orleans, Honorable Arthur L. Hunter, Judge

> NO. 99-KA-2094 STATE OF LOUISIANA

> > **VERSUS**

KELLY A. BARON

On Appeal from the Criminal District Court, for the Parish of Orleans, Honorable Calvin Johnson, Judge

TRAYLOR, Justice*

FACTS/PROCEDURAL HISTORY

On September 24, 1995, the alleged victim and Mitchell Smith began talking while consuming

^{*}Knoll, J. not on panel. Rule IV, Part 2, Section 3.

alcohol at Brewski's Lounge in Chalmette. After at least one cocktail together, Mr. Smith asked her to accompany him to another bar, and the two left and went to Gabby's, a bar in New Orleans East.

While at Gabby's, the alleged victim felt sick, apparently from consuming alcohol while taking epilepsy medicine. Although she testified that she told Mr. Smith she wanted to go home, Mr. Smith convinced her to go to a motel with him to "rest." She claimed she hesitantly agreed after insisting that nothing was going to happen between them. Mr. Smith testified that he asked her to "fool around" and she agreed. He also testified that they kissed in his car.

The accuser testified that, after arriving at Jack's Motel on Chef Menteur Highway, she passed out on the bed, but awoke to find Mr. Smith undressing her. There was conflicting testimony as to exactly what occurred at the motel. Mr. Smith testified that oral sex occurred, but that consensual oral sex was the extent of the sexual activity. His accuser claimed that she cried rape, but was unable to move, and was forced to have vaginal and anal intercourse. After, she became ill, Mr. Smith helped her to his car and drove her home.

On September 25, 1995, the alleged victim contacted the New Orleans Police Department sex crimes unit and reported that she had been sexually assaulted the previous day. She then showed a detective various locations where she had been with Smith, then known to her only as "Mitch."

The State of Louisiana charged defendant, Mitchell Smith, by bill of information with one count of aggravated crime against nature, a violation of La. Rev. Stat. 14:89.1. In a separate bill of information, the State charged Smith with simple rape, a violation of La. Rev. Stat. 14:43. After a bench trial, the court found Smith not guilty of simple rape, but guilty of the lesser offense of simple crime against nature under La. Rev. Stat. 14:89.

Smith filed a Motion in Arrest of Judgment, alleging that La. Rev. Stat. 14:89 is unconstitutionally vague and overbroad, and denies him his right to privacy and fair treatment in relation to others. The trial court denied the motion, and sentenced Smith to three years in the Department of Corrections, suspended, and two years probation.

Mr. Smith appealed to the Fourth Circuit Court of Appeal, asserting the same challenges made in his Motion for Arrest of Judgment. The Court of Appeal reversed Smith's conviction, finding that La. Rev. Stat. 14:89(A)(1) was unconstitutional on its face as an infringement upon the right to privacy expressly guaranteed by Article I, § 5 of the Louisiana Constitution to the extent it criminalized the

performance of private, consensual, non-commercial acts of sexual intimacy between individuals legally capable of consent.

Additionally, we have several consolidated cases to determine the constitutionality of La. Rev. Stat. 14:89(A)(2) which prohibits "solicitation by a human being of another with the intent to engage in any unnatural carnal copulation for compensation." All of these cases involve defendants who allegedly solicited undercover police offices to engage in oral sex for compensation. Following the granting of Motions to Quash La. Rev. Stat. 14:89(A)(2) as unconstitutional, the State now seeks review.

Because the aforementioned rulings declared parts of a statute unconstitutional, the State is entitled to have all holdings appealed to this court under La. Const. art. V, § 5 (D).

STANDARD OF REVIEW

As a general rule, deferential standards of review apply to factual and other trial determinations, while determinations of law are subject to *de novo* review. *See, e.g., City of New Orleans v. Board of Commrs*, 93-0690, p. 28 (La. 7/5/94), 640 So. 2d 237, 253. Interpretation of a constitutional issue of law properly before this court is reviewed *de novo*.

CONSTITUTIONAL ANALYSIS

Vagueness and Overbreadth

The Fourth Circuit rejected Mr. Smith's claims that La. Rev. Stat. 14:89 is unconstitutionally vague, and overbroad. In our discussions of vagueness, we have held, relying on the summary of jurisprudence found in *State v. Phillips*, 365 So. 2d 1304 (La. 1978), that:

The statutory terms defining the crime as "unnatural carnal copulation" involving the "use of the genital organ of one of the offenders" have acquired historically and jurisprudentially a definite meaning. As between human beings, it refers only to two specified sexual practices: sodomy (anal-genital intercourse of a specified nature, . . .) and oral-genital activity (whereby the mouth of one of the participants is joined with the sexual organ of the other participant).

State v. Neal, 500 So. 2d 374, 376 (La. 1987).

We believe that the relevant case law indicates that La. Rev. Stat. 14:89 is neither

unconstitutionally vague¹ nor overbroad.² The Fourth Circuit was correct in holding that La. Rev. Stat. 14: 89 is neither unconstitutionally vague nor overbroad.

The Right of Privacy Under the U.S. and Louisiana Constitutions

Article I, § 5 (the Privacy Clause) of the Louisiana Constitution of 1974 expressly guarantees that every individual shall be secure against unreasonable invasions of privacy. It is undisputed that the guarantee of the right to privacy contained in the Louisiana Constitution affords more stringent protection of individual liberty than the Fourth Amendment to the Federal Constitution. *State v. Perry*, 610 So. 2d 746, 756 (La. 1992). That being said, this court has never determined whether the right to engage in oral or anal sex is protected by the Louisiana Constitution.

Interpreting Louisiana's privacy clause, the Fourth Circuit noted, "This clause is an explicit expression of the principles recognized in the United States Supreme Court decisions on the right to privacy." This clearly is true. However, the United States Supreme Court has never recognized a constitutional right to engage in oral or anal sex. Quite the contrary, it has explicitly rejected a privacy rights claim challenge to sodomy laws, specifically holding that the federal constitution does not prohibit states from enacting laws which prohibit private acts of consensual sodomy between adults. *Bowers v. Hardwick*, 478 U.S. 186 (1986).

"Sodomy was a criminal offense at common law and was forbidden by the laws of the original thirteen States when they ratified the Bill of Rights." *Bowers*, 478 U.S. at 192.³ Clearly, Mr. Smith has

¹ Art. I, § § 2, 13 of the 1974 Louisiana Constitution; *State v. Azar*, 539 So. 2d 1222 (La. 1989), *cert denied, Azar v. Louisiana*, 493 U.S. 823 (1989); *State v. Powell*, 515 So. 2d 1085 (La. 1987); *State v. Neal*, 500 So. 2d 374 (La. 1987); *State v. Pierre*, 500 So. 2d 382 (La. 1987); *State v. Lindsey*, 310 So. 2d 89 (La. 1975); *State v. McCoy*, 337 So. 2d 192 (La. 1976); *State v. Bonanno*, 163 So. 2d 72 (La. 1964).

² The Statute has also withstood constitutional challenges on the basis of overbreadth. As this court noted in *Neal*, challenges for overbreadth generally are not appropriate "when the impermissible applications of the challenged statute affect conduct rather than speech." *Broadrick v. Oklahoma*, 413 U.S. 601 (1973); *Neal*, 500 So. 2d at 377.

³With regard specifically to sodomy, the United States Supreme Court in *Bowers v. Hardwick* traced these ancient roots as follows:

[[]T]he proscriptions against sodomy have very 'ancient roots.' Decisions of individuals relating to homosexual conduct have been subject to state intervention throughout the history of Western Civilization. Condemnation of those practices is firmly rooted in Judeao-Christian moral and ethical standards. Homosexual sodomy was a capital crime under Roman law. See Code Theod. 9.7.6; Code

no federal constitutional right to engage in acts proscribed by La. Rev. Stat. 14:89.

Although we have explicitly rejected claims of La. Rev. Stat. 14:89 violating the federal right to privacy, *State v. McCoy*, 337 So. 2d 192 (La. 1976), we have never addressed La. Rev. Stat. 14:89 relative to a right to privacy guaranteed by the Louisiana Constitution. In *State v. McCoy*, 337 So. 2d 192 (La. 1976) the defendant attacked La. Rev. Stat. 14:89 as unconstitutional, *inter alia*, in light of the right of privacy recognized in *Griswold v. Connecticut*, 381 U.S. 479 (1965). We rejected this position, citing *Doe v. Commonwealth's Attorney for Richmond*, 425 U.S. 901 (1976), which upheld a Virginia law punishing crimes against nature when committed by consenting partners.

The defense argues that the right to privacy guaranteed by the Louisiana Constitution grants citizens the right to engage in private oral sex. However, the only case law in Louisiana ever holding that the right of consenting adults to engage in private, noncommercial sexual activity free from government interference is protected by the Louisiana Constitution's privacy clause is the Fourth Circuit's opinion reversing the conviction of Mr. Smith.

In *Neal*, 500 So. 2d 374 (La. 1987), we reviewed the Crime Against Nature Statute only for the purpose of explaining "solicitations of sexual acts for compensation." *Neal*, 500 So. 2d at 377. In so doing, we left for another day the determination of whether the request for recognition of a right to privacy insulating all private sexual acts for consenting adults. *Id.* at 378. Later, in *State v. Baxley*, 93-KA-2159, 633 So. 2d 142, 145 (La. 2/28/94), we stated:

On the facts presented, it is unnecessary to determine whether LSA R.S. 14:89(A)(1) is unconstitutional and must be severed from the crime against nature statute. Baxley is charged with the conduct described by LSA R.S. 14:89(A)(2), which prohibits soliciting compensated crimes against nature. Although the parameters of the state constitutional right to privacy in the sexual area have not been determined, See *Neal*, 500 So. 2d at 378 (Privacy analysis under the federal constitution only, there is no protected privacy interest in public, commercial sexual conduct.)

[criminal] law of [Louisiana] and the [thirteen] Colonies.

Just. 9.9.31. See also D. Bailey, Homosexuality and the Western Christian Tradition 70-81 (1975). During the English Reformation when powers of the ecclesiastical courts were transferred to the King's Courts, the first English statute criminalizing sodomy was passed. 25 Hen. VIII, ch 6. Blackstone described 'the infamous crime *against nature*' as an offense of 'deeper malignity' than rape, a heinous act 'the very mention of which is a disgrace to human nature,' and 'a crime not fit to be named.' 4 W. Blackstone, Commentaries *215. The common law of England, including its prohibition of sodomy, [eventually] became the received

Today, however, we are asked to declare that our Louisiana Constitution confers upon

Louisiana citizens a right to engage in consensual acts which have been prohibited by Louisiana law, in
one form or another, for nearly two hundred years. In 1868, when the 14th Amendment was ratified,
all but five of the thirty-seven States (including Louisiana) in the Union, had criminal sodomy laws. La.

Rev. Stat., Crimes & Offenses, § 5 (1856). In fact, until 1961, all fifty states outlawed sodomy.

Bowers, 478 U.S. at 192-93. There are currently seventeen states, including Louisiana, which prohibit
some form of crime against nature between consenting adults. Precedent aside, however, the
defendant would have us announce, as the Fourth Circuit did, a constitutional right to engage in oral
sex. This we are unwilling to do. If this court were to hold that this constitutional right exists, not only
would we misconstrue the Louisiana Constitution, but we would also violate the fundamental principle
of separation of powers. There is no constitutional impediment to the legislature enacting La. Rev. Stat.

14:89.

History of Louisiana's Crime Against Nature Statute

A legislative history of La. Rev. Stat. 14:89 prohibitions provides the relevant background necessary to determine whether these prohibitions violate any rights guaranteed by the current Louisiana Constitution.⁵

La. Rev. Stat. 14:89 is a comprehensive crime against nature statute. It covers both heterosexual and homosexual acts, both private and public acts, and both commercial and non-commercial acts. That ban applies only to acts, not to persons or groups. Crime against nature was not

⁴See Ala. Code §§ 13A-6-63; 13A-6-64; 13A-6-65 (Michie 1993); Ariz. Rev. Stat. Ann. §§ 13-1411; 13-1412 (West 1993); Ark. Code Ann. § 5-14-122 (Michie 1993); Fla. Stat. Ann. § 800.02 (West 1993); Idaho Code § 18-6605 (Michie 1993); Kan. Stat. Ann. § 21-3505 (1989); La. Rev. Stat. Ann. § 14:89 (West 1994); Mass. Gen. Laws Ann. ch. 272, § 34 (West 1993); Minn. Stat. Ann. § 609.293 (West 1987); Miss. Code Ann. § 97-29-59 (1972); Mo. Ann. Stat. § 566.090 (Vernon 1979); N.C. Gen. Stat. § 14-177 (1986); Okla. Stat. Ann. Tit. 21, § 886 (West 1983); S.C. Code Ann. § 16-15-120 (Law. Co-op. 1985); Tex. Penal Code Ann. § 21.01(1), 21.06 (West 1989); Utah Code Ann. § 76-5-403 (1978); Va. Code Ann. § 18.2-361 (Michie 1988). The statutes enacted by Arkansas, Kansas, Oklahoma, and Texas apply only to consensual sex between same sex partners.

⁵The most recent Louisiana Constitution was enacted in 1974.

originally a crime under the common law of England, being an ecclesiastical offense only.⁶ However, it was made a common law felony by statute so early that crime against nature was considered a common law crime in this country.⁷ The crime against nature has been prohibited in Louisiana at least since 1805 under the Laws of the Territory of Orleans as a felony carrying a mandatory life sentence.⁸ The law was defined only as the "abominable crime against nature" and provided that the crimes "herein before named, shall be taken, intended and construed, according to and in conformity with the common law of England. . ."⁹

The Louisiana Revised Statutes of 1856 separated the crime against nature statute from the offense of rape, but continued to provide that "[w]hoever shall be convicted of the detestable and abominable crime against nature, committed with mankind or beast, shall suffer imprisonment at hard labor for life." La. Rev. Stat. Crimes and Offenses, § 5 (1856). This provision, as it was written, was reenacted as part of the Louisiana Revised Statutes of 1870, which also provided that all crimes be construed according to and in conformity with the common law of England. *See* La. Rev. Stat. of 1870 § \$788, 976. In 1896 the legislature amended and reenacted La. Rev. Stat. § 788, clarifying that the crime could be committed using the "mouth" of the offender and reducing the possible penalty. 1896 La. Acts § 69 thus read:

Whoever shall be convicted of the detestable and abominable crime against nature committed with mankind or beast with the sectual [sic] organs, or with the mouth, shall suffer imprisonment at hard labor for not less than two years and not more than ten years.

This 1896 amendment specifically included acts involving the mouth. Prior to Act 69 of 1896,

⁶See, generally, CLARK & MARSHALL, A TREATISE ON THE LAW OF CRIMES, § 11.07 (Callaghan & Co., 1967); PERKINS, ON CRIMINAL LAW, pp. 398-392 (The Foundation Press, 1969); 4 Bl. Comm. § 216; 1 Hale P.C. c. 63; 3 Coke Inst. § 58.

⁷25 Hen. VIII, ch 6 (1533); repealed by 1 Mary ch 1 (1553); revived by 5 Eliz. I, ch 17 (1562).

⁸In 1805, the state's first crime against nature law was enacted as Orleans Laws, Chapter L., § 2 and Act No. 50 § 2, 1805 La. Acts 46. This law stated:

Every person who shall hereafter be duly convicted of... the detestable and abominable crime against nature, committed with mankind or beast, shall suffer imprisonment at hard labor for life.

⁹26 Laws of the La. Territory, Act. L, § 33.

buggery and sodomy were the only crimes against nature prohibited by law. *State v. Murry*, 66 So. 963, 966 (La. 1914). Early in the twentieth century, this court recognized that the original "crime against nature" statute covered only sodomy, buggery, and bestiality and that the addition of the phrase "with the sexual organs, or with the mouth," in 1896 was a legislative expansion of the original common law crime. *See State v. Murry* 66 So. 963 (1914); *State v. Long*, 63 So. 180 (1913); *State v. Vicknair*, 28 So. 273 (1900). Thus, this court in *Murry* noted that "it was to include and denounce this particular crime against nature that the statute of 1896 added the common-law crime against nature, 'with the sexual organs or with the mouth.'" *Murry*, 66 So. at 965.

The Statute was next amended as part of the wholesale revision of the Criminal Code in 1942, which provided:

Crime Against Nature is the unnatural carnal copulation by a human being with another of the same or opposite sex or with an animal. Emission is not necessary, and, when committed by a human being with another, the use of the genital organ of one of the offenders of whatever sex is sufficient to constitute the crime.

Whoever commits the crime against nature shall be fined not more than two thousand dollars, or imprisoned, with or without hard labor, for not more than five years, or both. 1942 La. Acts. No. 43, Art. 89.

The Statute remained unchanged until 1975, when the legislature amended it to reflect that crime against nature did not include those acts which would constitute rape. This amendment enacted a provision which, substantively, reflected the present subsections (A)(1) and (B). 1975 La. Acts No. 612, § 89. An amendment to the Statute in 1982 (in addition to changing two of the rape designations) redesignated the sections of the Statute and added the solicitation provision of (A)(2). A review of the legislative history indicates that the legislators enacted the solicitation provision at the request of the New Orleans Police Department in response to a "growing problem in male prostitution." Minutes of the Senate Committee on Judiciary, Section C, July 6, 1982, n.p.

Interpretation of Right of Privacy under the Louisiana Constitution

The only possible remaining justification for concluding that La. Rev. Stat. 14:89 is an unconstitutional exercise of the State's police power to proscribe immoral conduct is that, in Louisiana, the right to engage in consensual and private oral and anal sex, although legislatively determined to be morally reprehensible, is guaranteed under our constitution. As we discussed *supra*, La. Rev. Stat.

14:89, in one form or another, has existed in some or all of Louisiana dating as long ago as the very early nineteenth century. Crime against nature laws were amended and reenacted in different forms throughout both the nineteenth and twentieth century. However, the prohibitions against oral and anal sex were never specifically repealed.

A constitutional right to privacy obviously cannot include the right to engage in private acts which were condemned as criminal, either by statute or case law interpretation thereof, at the very time the Louisiana Constitution was ratified. ¹⁰

No reasonable Louisiana citizen would consider that the result of voting to ratify a general constitutional guarantee of "liberty" or "privacy" would be to divest that citizen's elected legislators of the right to continue the specific statutory proscription against sodomy or any other criminal act. To the contrary, any reasonable citizen would believe that he or she thereby was retaining the liberty to make such determinations through elected legislators. There is no evidence that the people adopting the Louisiana Constitution at referendum intended to create a constitutional right to engage in oral or anal sex. The question is not one of what is good or wise for Louisiana society, but rather whether the people's majority which adopted the constitution at referendum intended to deprive the legislature of the power to deal with the matter. There is no evidence whatsoever to show an intent to deprive the legislature of this power. A reviewing court should strive "to assure itself and the public that announcing rights not readily identifiable in [a c]onstitution's text involves much more than the imposition of the Justices' own choice of values." *Bowers v. Hardwick*, 478 U.S. at 191. This court cannot substitute its own public policy determination for that of the legislature.

The question of whether or not a third party is harmed by a consensual and private act of oral or anal sex is a debate which has been ongoing for many years and is nothing which this court needs to address. The legislature is within constitutional authority to proscribe its commission. Any claim that private sexual conduct between consenting adults is constitutionally insulated from state proscription is unsupportable. *Bowers*, 478 U.S. at 191. If an act of sodomy is truly consensual and private, it would

¹⁰The current Louisiana Constitution was ratified in 1974, approximately 170 years after the Territory of Orleans enacted a prohibition against crime against nature and well over 100 years after statewide statutes were enacted. Even if we would consider the Louisiana Constitution of 1921 instead of 1974, there is no way that an argument could be made that laws prohibiting crimes against nature were enacted after the Louisiana Constitution.

be impractical to enforce the statute against the participants, since both would be guilty of the crime of sodomy and, consequently, there would be no victim to file charges and institute a prosecution. See *Perryman v. State*, 12 S.E.2d 388 (Ga. App. 1 1940); *Pruett v. State*, 463 S.W.2d 191, 193 (Tex. Crim. App. 1970). If the act takes place in private and one of the participants files criminal charges against the other, it can be subject to prosecution as a nonconsensual act. The prosecution against Smith was not initiated because he was accused of engaging in private and consensual sex acts. To the contrary, he was prosecuted only because the victim accused him of committing a forcible act against her. Although the judge only found Smith guilty of receiving oral sex, the fact nevertheless remains that the prosecution was initiated and pursued only because one of the participants initially alleged, and subsequently testified under oath, that she did not consent to the act.

More importantly, however, it would be irresponsible for this court to adopt the novel proposition that a criminal statute's constitutionality depends upon whether anyone other than the actual participants themselves are adversely affected by the proscribed act. Presumably, under such a standard, the state could no longer enforce laws against consensual incest, fornication, prostitution, drugs, etc. See *Bowers. v Hardwick*, 478 U.S. at 195-96; *See also Powell v. State*, 510 S.E.2d 18, 30 (Ga. 1998)(Carley, J., dissenting). By equating the general constitutional guarantee of "liberty" or "privacy" to all Louisiana citizens with the right of each individual citizen to engage in self-indulgent but self-contained acts of permissiveness, this court would be calling into constitutional question any criminal statute which proscribes an act that, at least to the satisfaction of a majority of this court, does not cause sufficient harm to anyone other than the actual participants. For instance, the constitutionality of criminal laws which forbid possession and use of certain drugs would become questionable. See *Bowers v. Hardwick*, 478 U.S. at 195. There has never been any doubt that the legislature, in the exercise of its police power, has authority to criminalize the commission of acts which, without regard to the infliction of any other injury, are considered immoral.

Simply put, commission of what the legislature determines as an immoral act, even if consensual and private, is an injury against society itself. The law "is constantly based on notions of morality, and if all laws representing essentially moral choices are to be invalidated under the Due Process Clause, the courts will be very busy indeed." *Powell v. State*, 510 S.E.2d 18, 30 (Ga. 1998)(Carley, J.,

dissenting), (quoting *Bowers v. Hardwick*, 478 U.S. at 196). *See also Christensen v. State*, 468 S.E.2d 188, 190 (Ga. 1996); *State v. Walsh*, 713 S.W.2d 508, 511-12 (Mo. 1986).

This court is not considering the wisdom of the law in question. This court is only ruling that it should not, and constitutionally cannot, rule that La. Rev. Stat. 14:89 violates a constitutional right to privacy guaranteed by the Louisiana Constitution. The Fourth Circuit erred by holding that the right of consenting adults to engage in private non-commercial sexual activity, free from government interference, is protected by the privacy clause of the Louisiana Constitution. This court has never recognized such a right, and declines the invitation to do so today.

Separation of Powers under the Louisiana Constitution

"The responsibility of this Court. . . is to construe and enforce the Constitution and laws of the [State] as they are not to legislate social policy on the basis of our own personal inclinations." *Evans v. Abney*, 396 U.S. 435, 447 (1970). The issue is not whether private and consensual acts of oral and anal sex should be legal or illegal in Louisiana. That issue has been resolved by the legislature in enacting La. Rev. Stat. 14:89. Under this law, commission of unnatural carnal copulation, which has been interpreted to include both oral and anal sex, is against the criminal law of Louisiana, and performance of such an act in private between consenting adults is not exempted from that statutory prohibition. This case does not require a determination of whether laws against oral and anal sex, in general, are wise or desirable. No questions are raised about the right or propriety of state legislative decisions repealing laws criminalizing sexual acts. The issue presented is whether the Louisiana Constitution confers a constitutional right to engage in consensual sexual acts of oral and anal intercourse, and whether this prohibits the legislature from proscribing such conduct.

The Louisiana Constitution is the highest law by which the government of this state was established. As such, our constitution is not be subject to judicial amendment to express whatever a majority of this court happens to conclude at any given time is the more enlightened viewpoint on a particular controversial issue. If our constitution can be judicially amended in such a manner, that constitutes government by this court, rather than government through a constitutional system of which this court is a separate and equal branch. To hold otherwise would be to allow any and all disaffected groups unable to obtain legislative redress need only convince a majority of this court that what they

seek is an implicit "right" afforded by the Louisiana Constitution. Our constitution wisely provides for separation of powers, and authorizes the legislature to make public policy determinations in this area.

Under our constitution, therefore, the public policy of Louisiana on the practice of oral and anal sex, is a matter within the power of the legislature, not this court.

A violation of the criminal law of this state is not justified as an element of the "liberty" or "privacy" guaranteed by this state's constitution. The freedom to violate criminal law is simply anarchy and, thus, the antithesis of an ordered constitutional system.

Therefore, the only perceptible unconstitutionality in this case is that which would be evident if this court would determine, by acting as social engineers rather than jurists, and elevate our own personal notions of individual "liberty" over the collective wisdom of the voters' elected representatives' belief. That belief has already determined that a prescription on oral and anal sex, consensual or otherwise, is in furtherance of the moral welfare of the public mind. Social engineering is not a valid function of this court.

Neither the Louisiana nor United States Constitution empowers this court to second guess the legislature in its heavy responsibility of weighing competing interests. We are not asked to decide whether legislation is wise or best fulfills relevant social and economic objectives that the state might ideally espouse. Courts do not rule on the social wisdom of statutes nor their workability in practice. *Everett v. Goldman*, 359 So. 2d 1256, 1270 (La. 1978). If a crime or a penalty is not defined to reflect current societal values, it is for legislature, not the courts, to reflect this change. It is not a court's role to consider wisdom of the legislature in adopting a statute; it is a court's province to determine only the applicability, legality, and constitutionality of the statute. *Progressive Sec. Ins. Co. v. Foster*, 97-2985 (La. 4/23/98), 711 So. 2d 675, 688; *Soloco, Inc. v. Dupree*, 97-1256 (La. 1/21/98), 707 So. 2d 12, 16.

Many critics of this law note that this court would not be alone in interpreting a state constitutional right to privacy so broad as to include engaging in oral and anal sex. What this fails to acknowledge, however, is that most states in which consensual sodomy is no longer a crime achieved that result "by legislative repeal of their laws criminalizing sodomy." *Powell v. State*, 510 S.E.2d 18, 32 (Ga. 1998) (Carley, J., dissenting) (quoting *Christensen v. State*, 468 S.E.2d 188, 190 (Ga.

1996)). In the exercise of its police power, the legislature has determined that the long-recognized ban on oral and anal sex should remain in place.

The defense relies upon numerous cases from other jurisdictions, in particular, *Powell v. State*, 510 S.E.2d 18 (Ga. 1998), to support the proposition that La. Rev. Stat. 14:89 is unconstitutional. This court does take notice that *Powell v. State* was decided only two years after the Georgia Supreme Court ruled that the Georgia sodomy law was constitutional in *Christensen v. State*, 468 S.E.2d 188 (Ga. 1996). We are not bound by foreign courts and consider them only for their persuasiveness. We decline to follow the Georgia Supreme Court, because we believe, to borrow from Mr. Justice Black, "Whether the legislature takes for its textbook [John Stuart Mill, Thomas Acquinas¹² or Lord Devlin¹³] or some other is no concern of ours.***[R]elief, if any be needed, lies not with us but with the [General Assembly]." *Ferguson v. Skrupa*, 372 U.S. 726, 732 (1963). 14

CONCLUSION

This court is not inclined, and does not intend, to discover new constitutional rights in the Louisiana Constitution. Judge-made constitutional law having little or no basis in the constitution is

¹¹In addition to *Powell v. State*, 510 S.E.2d 18 (Ga. 1998),the Fourth Circuit in this case also relied upon two other cases from foreign jurisdictions:, *Commonwealth v. Wasson*, 842 S.W.2d 487 (Ky. 1992) and *Campbell v. Sundquist*, 926 S.W.2d 250 (Tenn. App. 1996). It should be noted that the Kentucky case relied on language in the Kentucky Constitution which has no counterpart in the Louisiana Constitution and which, if literally or broadly applied, as the *Wasson* court seemed to be willing to do, would be a formula for anarchy. *See Sawatzky v. City of Oklahoma City*, 906 P.2d 785, 787 n. 9 (Okla. Crim. App. 1995), which rejected the Kentucky decision due to the uniqueness of the Kentucy constitution. It should also be noted that the *Campbell* case in Tennessee is not a decision of that state's highest court, but only of one intermediate court, with other state courts in Tennessee in apparent disagreement with it. *See*, for example, *Smith v. State*, 6 S.W.3d 512 (Tenn. Crim. App. 1999). Footnote eight in *Smith v. State*, 6 S.W.3d 512 states that *Campbell v. Sundquist*, 926 S.W.2d 250 (Tenn. App. 1996) ignores Justice Scalia's warning regarding extending the scope of an asserted "fundamental right." *Wasson* and *Campbell* suffer from the same faulty reasoning as *Powell*.

¹²Aquinas, *Summa Theologica*, Q. 96, article 2: "Now human law is framed for a number of human beings, the majority of whom are not perfect in virtue. Wherefore human law does not forbid all vices, from which the virtuous abstain, but only the more grievous vices***and chiefly those that are to the hurt of others***."

¹³See, DEVLIN, THE ENFORCEMENT OF MORALS (1965).

¹⁴Mr. Justice Black's opinion in *Ferguson* actually stated that whether the legislature took as its textbook Adam Smith, Herbert Spencer or Lord Keynes was no concern to the United States Supreme Court. The same premise which applied to allow the legislative bodies to select economic regulations of their choice also applies to allow them to select moral regulations of their choice.

dangerous and questions the legitimacy of the court. This was illustrated by the conflict between the President and the United States Supreme Court during the *Lochner*¹⁵ era. Our concern is equally applicable to a conflict between this court the and state legislature. There should be resistance by courts to redefine categories of rights deemed fundamental. *Bowers*, 478 U.S. at 195.

Our constitution is not intended to embody a particular sociological theory. Rather, "[i]t is made for people of fundamentally differing views, and the accident of our finding certain opinions natural and familiar or novel and even shocking ought not to conclude our judgment upon the question whether [the state's position] embodying them conflict[s] with the [c]onstitution...." *Lochner v. New York*, 198 U.S. 45, 76 (1905) (Holmes, J., dissenting).

[I]t is not a proper function for any court to judicially repeal laws on purely sociological considerations--[Powell] would do better to address. . . the General Assembly for it to determine if modern mores require the alteration or expunction of sodomy statutes.

Griffith v. State, 504 S.W.2d 324, 326 (Mo. App. 1974). Because of the longstanding prohibition against oral and anal sex, the judicial discovery of a constitutional right to engage in oral and anal sex, not withstanding this legislative ban, would be based upon a serious misinterpretation of the Louisiana Constitution and is completely contrary to the constitutional principle of separation of powers.

CONSTITUTIONALITY OF LA. REV. STAT. 14:89(A)(2)

A review of the records lodged in the related cases¹⁶ reveals the erroneous impression that the Fourth Circuit's opinion in *Smith* somehow overruled this Court's decision in *State v. Baxley*, 94-2982 (La. 5/22/95), 656 So. 2d 973, or at least supplanted the rationale of *Baxley* by holding that oral sex is not unnatural sex.

However, these rulings, patterned after the Fourth Circuit's opinion in *Smith*, are both misplaced and premature. None of the judgments granting the Motions to Quash set forth plausible reasons for departing from the controlling precedent of *Baxley*. The trial courts in the instant cases

¹⁵Lochner v. New York, 198 U.S. 45 (1905). Lochner is often cited as a time when the United States Supreme Court substituted its judgment for the United States Congress.

¹⁶ State v. Murphy, 99-KA-2014; State v. Garrett, 99-KA-2015; State v. Smith 99-KA-2017; State v. Varnado, 99-KA-2019; State v. Harris, 99-KA-2020; State v. Molett, 99-KA-2082; State v. Woods, 99-KA-2083; State v. Baron, 99-KA-2094.

were misguided in their attempts to find the solicitation provision of La. Rev. Stat. 14:89(A)(2) unconstitutional.

First, after evidentiary hearings in *State v. Baron*, the judge issued a five-page judgment explicating his view that La. Rev. Stat. 14:89(A)(2) violates the Equal Protection Clauses of the state and federal constitutions. Next, *State v. Varnado* contains a written statement of reasons, explaining subsequent grants of Motions to Quash in other cases arising under La. Rev. Stat. 14:89(A)(2), explaining why the statute violates the Eighth Amendment. Finally, although no written reasons in *State v. Garrett*, were issued the remarks from the bench reflect agreement that the legislature's provision of different penalties for what he believes to be equivalent sex acts is unconstitutional.

Although decided under different constitutional provisions, the judgments in these cases share a common analytical approach premised on the belief that, given contemporary sexual mores, there is no difference in the "naturalness" (or "unnaturalness") of oral sex, anal sex, and vaginal sex.

According to this view, the stark differences in the penalties provided by the legislature for soliciting vaginal sex (i.e., prostitution, a six-month misdemeanor offense defined by La. Rev. Stat. 18:81), as opposed to solicitation of oral or anal sex (a five-year felony offense punished by La. Rev. Stat. 14:89(A)(2)), in reality concern the same or equivalent sexual acts and therefore represent wholly arbitrary and capricious classifications.

Nevertheless, as a matter of law, the trial courts' judgments are invalid because they erroneously cite, and actually even misapply the Fourth Circuit's opinion in *Smith*, which is now vacated by this opinion, for the proposition that because the Louisiana legislature may not constitutionally declare oral sex as unnatural, the legislature may not punish solicitation of that act in a commercial context. This reason is in direct conflict with binding precedent set by *Baxley's* explicit recognition of the legislature's prerogative to determine "that solicitation for 'unnatural carnal copulation' is more offensive than solicitation for 'indiscriminate sexual intercourse [i.e. prostitution]." *Baxley*, 94-2982, p.11, 656 So. 2d at 980.

As the State's brief aptly observes:

Even assuming that the public morality point advanced by the trial court has any validity, *Smith*, at best, only arguably suggests that public morality considerations do not suffice as a justification, under the Privacy Clause, to

prohibit consenting adults from engaging in private non-commercial oral sex. The public morality considerations noted in *Smith* were NOT intended to be the basis for concluding that oral and vaginal sex are, in effect, the same conduct. The *Smith* court clearly intended to suggest that the policing of public morals was an insufficient reason to condemn the private, non-commercial participation in not only vaginal sex (intercourse), but oral sex as well. There is no reasonable interpretation of the *Smith* decision which even arguably suggests that oral and vaginal sex are in effect the same conduct. (Emphasis in original).

Even assuming, *arguendo*, that the Fourth Circuit opinion in *Smith* would still be good law, the same arguments made for privacy rights of non-commercial, consensual sex are simply not as persuasive for commercial sex acts.

EQUAL PROTECTION/EXCESSIVE PUNISHMENT

The State first argues that the trial courts erred by finding La. Rev. Stat. 14:89(A)(2) unconstitutional under Louisiana's Equal Protection clause. The Specifically, the trial courts concluded no rational basis exists for imposing harsher penalties for solicitation of crimes against nature than for solicitation of prostitution.

A first offense solicitation of crime against nature conviction under La. Rev. Stat. 14:89(A)(2) is a felony and subjects the defendant to a fine of not more than \$2000 or a prison term of not more than five years, or both. In contrast, a first offense solicitation of prostitution conviction under La. Rev. Stat. 14:82 is a misdemeanor and subjects the defendant to a fine of not more than \$500 or imprisonment for not more than six months, or both.

Although the trial courts emphasize that crime against nature convictions are punished harsher than prostitution convictions, their determination that an equal protection violation results from the two statutes overlapping lacks merit. This court in *Neal*, 500 So. 2d 374 (La. 1987), addressed the constitutionality of solicitation for prostitution and solicitation for crime against nature. In a ruling similar to those issued by the trial courts in the instant cases, the trial court in *Neal* declared La. Rev. Stat. 14:89(A)(2) unconstitutional because of "the fact that the prosecutor can pick any one of four statutes and not only prosecute but pick the penalty depending on how he feels about an individual where the

¹⁷ The trial court in *Baron* commented that La. Rev. Stat. 14:89(A)(2) violated the Equal Protection Clause of the Fourteenth Amendment of the U. S. Constitution; however, the trial court did not provide reasons in support of this finding. Instead, the trial court based its reasons for granting the Motion to Quash on state equal protection grounds. The Motions to Quash were granted in *State v. Woods, State v. Harris, State v. Murphy, State v. Molett, State v. Junius Smith, State v. Varnado* because the trial judges believed there were Equal Protection Clause violations.

same exact activity fits every statute." *Neal*, 500 So. 2d at 376. In reversing the trial court, this court held that even assuming the two offenses totally overlapped, we "are not aware of how this statutory arrangement conflicts with any constitutional principle." *Id.* at 378. This court further noted that "the policy of our criminal code recognizes that there will be overlapping in the code sections and other statutes and expressly provides that in such cases prosecution may proceed under either provision." *Id.*

More specifically, under La. Rev. Stat. 14:4, when the offender's alleged conduct violates two criminal statutes, the prosecution may proceed under either provision at the discretion of the district attorney. *See e.g.*, *State v. Juluke*, 374 So. 2d 1259 (La. 1979) (district attorney has discretion to choose between prosecuting a defendant for forgery, a felony, or unauthorized use of a credit card, a misdemeanor); *State v. Smith*, 597 So. 2d 1151 (La. App. 1st Cir.), *writ denied*, 599 So. 2d 311 (La. 1992) (district attorney has power to prosecute under perjury, a five-year felony, or under a more specific municipal misdemeanor statute pertaining to misleading administrative agencies).

In *Baxley*, we reiterated that "the punishment of one type of conduct more severely than another similar type of conduct is not, of itself, an equal protection violation." *Baxley*, 94-2982, p. 9, 656 So. 2d at 979. While the constitutional challenge to *Baxley* involved whether La. Rev. Stat. 14:89(A)(2) arbitrarily and discriminatorily punished homosexuals more than heterosexuals, (based on a comparison of the penalty provisions of the crime against nature statute and the prostitution statute), the holding equally applies to the instant case; the different punishment of two types of different conduct does not constitute an equal protection violation.

CRUEL AND UNUSUAL PUNISHMENT

In holding the sentencing provision unconstitutionally excessive, the trial judges apparently agreed with the defendants' claim that the maximum penalty of five years for violating La. Rev. Stat. 14:89 (A)(2) is grossly out of proportion to the severity of the crime when compared to the maximum penalty of six months for a first time violation of La. Rev. Stat. 14:82, the prostitution statute.¹⁸ We disagreed with this in *Baxley*, 94-2982, p. 10, 656 So. 2d at 980 and disagree with this again today.

¹⁸State v. Garrett and State v. Varnado specifically held that 14:89(A)(2) was an excessive punishment. This was erroneous and completely contrary to *Baxley*.

This comparison of alleged excessiveness is relative to the constitutional issue, but is not dispositive of it. In *State v. Telsee*, 425 So. 2d 1251 (La. 1983), this court outlined several factors which are useful in determining whether a sentence, by its excessive length or severity, is grossly out of proportion to the underlying crime. This analysis is cumulative and focuses on a combination of these factors. *Id.* at 1253. These include the nature of the offense and the offender, a comparison of the punishment with sentences imposed for similar crimes, the legislative purpose behind the punishment, a comparison of the punishment with sentences imposed for similar crimes, and a comparison of the punishment provided for this crime in other jurisdictions. *Id.* at 1253-54. We do not believe anything in La. Rev. Stat. 14:89(A)(2) constitutes a violation of equal protection or an excessive punishment. Simply put, *Baxley* is still the applicable rule for this issue, and this court hereby reaffirms *Baxley* and reviews the consolidated cases in light of it.

Louisiana's constitution, unlike its federal counterpart, explicitly prohibits excessive sentences.

This court has recently stated "[t]he deliberate inclusion by the redactors of the Constitution of a prohibition against 'excessive' as well as cruel and unusual punishment broadens the duty of this court to review the sentencing aspects of criminal statutes." *State v. Baxley*, 656 So. 2d at 977, quoting *State v. Goode*, 380 So. 2d 1361, 1363 (La. 1980). Our constitution's explicit protection against excessive punishment "permits us to determine both whether the range of sentences authorized by a criminal statute is excessive. . . and whether the sentence of a particular offender is excessive, though within the statutorily prescribed range." *Baxley*, 656 So. 2d at 977 (quoting *State v. Guajardo*, 428 So. 2d 468, 472 (La. 1983)). Accordingly, the defendants in the consolidated cases, having been charged with violating the crime against nature statute, have standing to challenge, before trial, the constitutionality of the sentencing provisions of this statute as facially excessive. *Baxley*, 656 So. 2d at 977.

We will consider whether the sentencing provision applicable to La. Rev. Stat. 14:89(A)(2) facially violates the state constitutional prohibition against excessive punishment contained in La. Const. art. I § 20. "A punishment is constitutionally excessive if it makes no measurable contribution to

¹⁹ La. Const. art. I, § 20 provides, in pertinent part: "No law shall subject any person to euthanasia, to torture, or to cruel, or unusual punishment."

acceptable goals of punishment and is nothing more than the purposeless imposition of pain and suffering and is grossly out of proportion to the severity of the crime." *Baxley*, 656 So. 2d at 979 (quoting *State v. Dorthey*, 623 So. 2d 1276, 1280 (La. 1993)). "A sentence is grossly disproportionate if, when the crime and punishment are considered in light of the harm done to society, it shocks the sense of justice." *Baxley*, 656 So. 2d at 979, (quoting *State v. Lobato*, 603 So. 2d 739, 751 (La. 1992)). It is a well established principle that the legislature has the unique responsibility to define criminal conduct and to provide for the penalties to be imposed against persons engaged in such conduct. *Baxley*, 656 So. 2d at 979; *Dorthey*, 623 So. 2d at 1278; *State v. Woljar*, 477 So. 2d 80, 81-82 (La. 1985). The penalties provided by the legislature reflect the degree to which the criminal conduct affronts society. *State v. Ryans*, 513 So. 2d 386, 387 (La. App. 4 Cir. 1987), *writ denied*, 516 So. 2d 366 (La. 1988). Courts must apply these penalties unless they are found to be unconstitutional. *Dorthey*, 623 So.2d at 1278.

In *State v. Telsee*, 425 So. 2d 1251 (La. 1983), this court outlined several factors which are useful in determining whether a sentence, by its excessive length or severity, is grossly out of proportion to the underlying crime. This analysis is cumulative and focuses on a combination of these factors. *Telsee*, 425 So. 2d at 1253. These factors include the nature of the offense and the offender, a comparison of the punishment with sentences imposed for similar crimes, the legislative purpose behind the punishment, and a comparison of the punishment provided for this crime in other jurisdictions. ²⁰ *Id.* at 1253-54.

At issue is not only the term of imprisonment provided by the legislature for the offense, but also its classification of crime against nature as a felony, in comparison with the misdemeanor status of prostitution. An attack on the sentencing provision of La. Rev. Stat. 14:89, when compared with the

Some states that prohibit crime against nature by consenting adults punish the offense as a misdemeanor with minimal potential prison time. *See*, *e.g.*, Ala. Code §§ 13A-6-63; 13A-6-64; 13A-6-65 (Michie 1993); Ariz. Rev. Stat. Ann. §§13-1411; 13-1412 (West 1993); Ark. Code Ann. § 5-14-122 (Michie 1993); Fla. Stat. Ann. § 800.02 (West 1993); Kan. Stat. Ann. §21-3505 (1989); Minn. Stat. Ann. § 609.293 (West 1987); Mo. Ann. Stat. § 566.090 (Vernon 1979); Tex. Penal Code Ann. §§21.01(1), 21.06 (West 1989); Utah Code Ann. § 76-5-403 (1978). Other states punish the offense as a felony with more potential prison time than Louisiana's statute. *See*, *e.g.*, Mass. Gen. Laws Ann. ch. 272, § 34 (West 1993) (maximum 20 year imprisonment); Miss. Code Ann. § 97-29-59 (1972)(maximum 10 year imprisonment); Okla. Stat. Ann. Tit. 21, § 886 (West 1983) (maximum 10 year imprisonment).

prostitution statute, was addressed in *State v. Ryans*, 513 So. 2d 386 (La. App. 4 Cir. 1987), *writ denied*, 516 So. 2d 366 (La. 1988). In *Ryans*, the defendant was convicted of solicitation to commit crime against nature and appealed her sentence as "disproportionate to the severity of the crime." *Id.* at 387. Similar to the arguments raised by the defendants in the instant case, the defendant in *Ryans* premised her claim of disproportionality on a comparison with the penalties for other sex offenses, particularly La. Rev. Stat. 14:82, prostitution. *Id.* Despite the disparity in sentencing with respect to La. Rev. Stat. 14:89 and La. Rev. Stat. 14:82, the appellate court in *Ryans* held that the offense of solicitation to commit crime against nature was not so similar to the crime of solicitation for prostitution to require similar penalties.

The appeals court in *Ryans* further held that the legislature has the prerogative and duty to define penalties and the "penalties provided by the legislature reflect the degree to which the criminal conduct affronts society." *Id.* The appeals court noted that the legislature clearly decided to distinguish between indiscriminate sexual intercourse (prostitution) and unnatural carnal copulation (crime against nature) as a reflection of the legislature's belief that society is much more affronted by unnatural carnal copulation than by prostitution. *Id.*

Although the defendant in *Ryans* violated the provisions of both La. Rev. Stat. 14:89 and La. Rev. Stat. 14:82, the court held the district attorney had discretion to prosecute under either statute, *see* La. Rev. Stat. 14:4, and absent an abuse of discretion refused to interfere. Moreover, the Fourth Circuit reasoned that if current social mores do not establish as unnatural the act of oral sex, and therefore more offensive than indiscriminate sexual intercourse, it is for the legislature, not the courts, to reflect this change in attitudes by redefining criminal conduct or changing the penalties. *Ryans*, 513 So. 2d at 388.

Citing *Ryans*, this court in *Baxley*, 656 So. 2d at 980, again found that the sentencing provision of La. Rev. Stat. 14:89(A)(2) was not unconstitutionally excessive on its face. We further noted that La. Rev. Stat. 14:89(A)(2) imposes no mandatory minimum prison sentence or fine. The instant statute requires only that the sentence not exceed five years and that the fine not exceed \$2000. *Id*.

If we were to find the district courts' rationale to be credible, we would be hard pressed to explain why different grades of rape with different punishments are valid, and even more so, why the

legislature can punish distribution of heroin (La. Rev. Stat. 40:966(B)(1)--life imprisonment) so much more harshly than distribution of cocaine (La. Rev. Stat. 40:967(B)(4)(b)-- five to thirty years) or marijuana (La. Rev. Stat. 40:966(B)(2)-- five to thirty years). All involve the same act, distribution of narcotics.

The last two examples illustrate the relevant discussion for this issue: in enacting La. Rev. Stat. 14:89(A)(2) and 14:82, the Louisiana Legislature exercised its collective wisdom by punishing different types of proscribed conduct differently. The crime against nature statute and the prostitution statute do not necessarily proscribe the same conduct. Baxley, 656 So. 2d at 980. Nothing in our constitution "requires a close similarity or proportionality in penalty soley because both crimes deal with sexual immorality." Id. (quoting Ryans, 513 So. 2d at 388). Furthermore, the legislature may declare one form of conduct more offensive to the public's morals than another, and punish that conduct more severely. Baxley, 656 So. 2d at 980. Nothing prevents the legislature from determining that solicitation of "unnatural carnal copulation" is more offensive than solicitation of "indiscriminate sexual intercourse." *Id.* It is also significant that La. Rev. Stat. 14:89(A)(2) imposes no mandatory minimum prison sentence or fine. Id. The statute requires only that the sentence not exceed five years and the fine not exceed \$2000. If the penalty is not reflective of social norms, it is for the legislature, not the courts, to express this change. Id. For all of these reasons, many of which were previously discussed in detail in *Baxley*, we again hold that the sentencing provision applicable to La. Rev. Stat. 14:89(A)(2) is not unconstitutionally excessive on its face, that it does not pose an equal protection violation, and that the trial judges erred in holding otherwise.

In light of the faulty rationale underlying the trial courts' rulings, the State's arguments have merit given this court's jurisprudence upholding the constitutionality of La. Rev. Stat. 14:89(A)(2). *Baxley* is hereby reaffirmed, and remains the binding precedent in Louisiana.

DECREE

The Fourth Circuit Court of Appeal opinion reversing the conviction of Mitchell Smith is hereby vacated in its entirety. The conviction and sentence of Mitchell Smith ordered by the trial court are hereby reinstated. All of the judgments maintaining Motions to Quash in the consolidated cases are hereby vacated as violative of *Baxley*, which remains the controlling law in the Louisiana jurisprudence.

The consolidated cases are remanded to the district court for further proceedings according to law and consistent with the views expressed herein. If a defendant seeks to quash the bill of information on other constitutional grounds, in order to avoid further piecemeal litigation, the trial judges are instructed to rule on all constitutional claims before the courts at that time.